

GLADSTONE URBAN RENEWAL AGENCY
(A COMPONENT UNIT OF THE CITY OF GLADSTONE, OREGON)

FINANCIAL STATEMENTS

For the Fiscal Year Ended
June 30, 2023

with

Independent Auditor's Report



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INTRODUCTORY SECTION

GLADSTONE URBAN RENEWAL AGENCY
LIST OF PRINCIPAL OFFICIALS
June 30, 2023

Officials

Term Expires

Michael Milch
Gladstone, Oregon 97027

December 31, 2026

Vanessa Huckaby, President
Gladstone, Oregon 97027

December 31, 2026

Mindy Garlington
Gladstone, Oregon 97027

December 31, 2024

Greg Alexander
Gladstone, Oregon 97027

December 31, 2024

Veronica Reichle
Gladstone, Oregon 97027

December 31, 2026

Cierra Cook
Gladstone, Oregon 97027

December 31, 2024

Luke Roberts
Gladstone, Oregon 97027

December 31, 2026

Administrator

Jacque Betz
Gladstone, Oregon 97027

Finance Consultant

Cathy Brucker
Gladstone, Oregon 97027

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FINANCIAL SECTION

INDEPENDENT AUDITOR'S REPORT

The Agency Officials
Gladstone Urban Renewal Agency
Gladstone, Oregon

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities and the major fund of the Gladstone Urban Renewal Agency, a component unit of the City of Gladstone, Oregon, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Gladstone Urban Renewal Agency's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the major fund of the Gladstone Urban Renewal Agency, as of June 30, 2023, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Gladstone Urban Renewal Agency, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Gladstone Urban Renewal Agency's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Gladstone Urban Renewal Agency's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.

Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Gladstone Urban Renewal Agency's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Gladstone Urban Renewal Agency's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information, such as management's discussion and analysis, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the management's discussion and analysis in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory section but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Report on Other Legal and Regulatory Requirements

Other Reporting Required by Oregon Minimum Standards

In accordance with Minimum Standards for Audits of Oregon Municipal Corporations, we have also issued our report dated January 30, 2024, on our consideration of the Gladstone Urban Renewal Agency's compliance with certain provisions of laws and regulations, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing, and not to provide an opinion on compliance.



For Merina+Co
Tualatin, Oregon
January 30, 2024

June 30, 2023
Gladstone Urban Renewal Agency
Management's Discussion and Analysis

Management staff of the Gladstone Urban Renewal Agency offers this executive summary of the financial activities of the Gladstone Urban Renewal Agency for the fiscal year ended June 30, 2023.

Financial Highlights

The assets of the Gladstone Urban Renewal Agency exceeded its liabilities at the close of the most recent fiscal year by \$1,021,269 (net position). This amount partially represents the Agency's portion of the Notes Payable debt on the Gladstone Civic Center, completed in April, 2020. The ending net position from the previous year of \$390,145 has increased by \$631,124 over the past year. The Gladstone Civic Center was recorded as a physical asset of the City of Gladstone Governmental Activities, so did not increase assets within the Agency.

As of the close of the current fiscal year, the Gladstone Urban Renewal Agency's governmental fund reported a total ending fund balance of \$2,990,007. The difference between the \$631,124 increase in unrestricted net position and the ending fund balance of \$2,990,007 is comprised of uncollected/unavailable property taxes and notes payable.

REPORT LAYOUT

This Management Discussion and Analysis (MD&A) is intended to serve as an introduction to the Gladstone Urban Renewal Agency's basic financial statements. The basic financial statements are comprised of three components: 1) entity-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements. The report also contains other supplementary data in addition to the basic financial statements themselves.

Government-Wide Financial Statements

These two statements present an overview of the Agency's finances, in a manner similar to the private sector. Each statement presents highly condensed, entity-wide information and uses the full accrual basis of accounting.

The statement of net position presents information on the Agency's total assets and liabilities, with the resulting difference between the two presented as net position. Over time, increases or decreases to net position may serve as a useful indicator of whether the Agency's financial position is improving or deteriorating.

The statement of activities focuses on the change in net position from the prior year. The costs of the Agency's programs are presented and show to what extent governmental activities are subsidized by taxes and other general revenues.

Fund Financial Statements

Following the government-wide statements is a section containing fund financial statements. The Agency's General Fund is presented in its own column. A "Budgetary Comparison Statement" is included as part of the basic financial statements.

Notes to Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the financial data provided in the entity-wide and fund financial statements. Completing the document is a report by the independent certified public accountant, as required by statute.

AGENCY AS A WHOLE

Entity-wide Financial Statements

Statement of net position at June 30, 2023. As noted earlier, net position may serve over time as a useful indicator of the Agency's financial position. Assets exceeded liabilities by \$1,021,269 at the close of the most recent fiscal year.

By far the largest portion of the Agency's assets is cash and investments which have financial liquidity easily available for future spending. With the April 2020 completion of the Gladstone Civic Center construction, cash and investments are increasing in the 2022-23 year as illustrated below.

The following table reflects a summary of net position for fiscal years 2022-23 and 2021-22.

	Summary Statement of Net Position as of June 30,		
	<u>2023</u>	<u>2022</u>	<u>Total Change</u>
Cash and investments	\$ 2,985,328	\$ 2,819,559	\$ 165,769
Due from other governments	14,324	2,372	11,952
Property tax receivable	14,751	33,452	(18,701)
Interest receivable	<u>619</u>	<u>304</u>	<u>315</u>
Total Assets	<u>3,015,022</u>	<u>2,855,687</u>	<u>159,335</u>
Notes payable	<u>1,993,753</u>	<u>2,465,542</u>	<u>471,789</u>
Total Liabilities	<u>1,993,753</u>	<u>2,465,542</u>	<u>471,789</u>
Net position:			
Restricted	<u>\$ 1,021,269</u>	<u>\$ 390,145</u>	<u>\$ 631,124</u>

The following table reflects a Statement of Activities for fiscal years 2022-23 and 2021-22.

Summary Statement of Activities			
For the Fiscal Years Ended June 30,			
	<u>2023</u>	<u>2022</u>	<u>Total Change</u>
REVENUES			
General Revenues			
Property tax	\$ 1,057,600	\$ 1,015,631	\$ 41,969
Interest	84,275	16,090	68,185
Total receipts	<u>1,141,875</u>	<u>1,031,721</u>	<u>110,154</u>
EXPENSES			
Division operations	<u>510,751</u>	<u>335,341</u>	<u>175,410</u>
Total expenses	<u>510,751</u>	<u>335,341</u>	<u>175,410</u>
Increase in net position	<u>631,124</u>	<u>696,380</u>	<u>(65,256)</u>
Beginning net position	<u>390,145</u>	<u>(306,235)</u>	<u>696,380</u>
Ending net position	<u>\$ 1,021,269</u>	<u>\$ 390,145</u>	<u>\$ 631,124</u>

Governmental Activities. Governmental activities increased the Gladstone Urban Renewal Agency’s net position by \$631,124 with the collection of property taxes and payment of debt funds to the City. Payment was also made for the demolition of the former City Hall building, enabling the construction of a new library facility in cooperation with Clackamas County.

Financial Analysis of the Agency’s funds

Governmental Fund. The focus of the Gladstone Urban Renewal Agency’s governmental fund is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Agency’s financial requirements. In particular, unrestricted net position may serve as useful measure of a government’s net resources available for spending at the end of the fiscal year. The \$2,990,007 ending fund balance is fully available for Urban Renewal Development and retirement of annual debt service.

Budgetary Highlights. The Agency’s General Fund original legal appropriations totaled \$3,880,025, with a final budget of \$3,920,025. On May 9, 2023, the Urban Renewal Agency approved a budget amendment to increase appropriations for the demolition of the former City Hall building. Estimates came in higher than anticipated for removal of the building, necessitating the budget resolution. Appropriations lapse at year-end.

Capital Assets. The Gladstone Urban Renewal Agency has no capital assets. Upon completion of street improvements or building construction, the assets are transferred to the City of Gladstone.

Long-term Debt. At the end of the fiscal year, the Gladstone Urban Renewal Agency had an ending balance of \$1,993,753 in notes payable outstanding for the construction of the Civic Center facility, completed in 2020. Further information on this issue may be found in Note 6 - Long Term Debt in the Notes to the Financial Statements.

In response to 1997 state legislation, the Gladstone City Council, acting as officials of the Gladstone Urban Renewal Agency, at its April 1998 meeting, authorized \$23,000,000 in maximum indebtedness (adjusted for future inflation) for projects that could be financed over the next 30 years. As of June 30, 2023 the adjusted maximum indebtedness was \$23,589,427 with a remaining amount of \$2,072,641.

Economic Factors and Next Year's Budget. The future finances of the Agency will largely be expended on the future debt service of the Civic Center Project, retiring as of the 2026-27 fiscal year. With completion of the project, further analysis and needs of the Agency are under evaluation. With that in mind, the City has contracted with urban renewal specialists to review the feasibility of expansion, and/or reconfiguration of the district boundaries.

Requests for Information. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to City staff at 18505 Portland Avenue, Gladstone, 97027 or call 503.479.6860.

BASIC FINANCIAL STATEMENTS

GLADSTONE URBAN RENEWAL AGENCY
STATEMENT OF NET POSITION
June 30, 2023

	<u>Governmental Activities</u>
ASSETS:	
Cash and cash equivalents	\$ 2,985,328
Cash with County Treasurer	14,324
Property taxes receivable	14,751
Interest receivable	<u>619</u>
Total assets	<u>3,015,022</u>
LIABILITIES:	
Notes payable - current maturity	485,896
Noncurrent portion of notes payable	<u>1,507,857</u>
Total liabilities	<u>1,993,753</u>
NET POSITION:	
Restricted:	
Urban Renewal Development	<u><u>\$ 1,021,269</u></u>

The accompanying notes are an integral part of these financial statements

GLADSTONE URBAN RENEWAL AGENCY
STATEMENT OF ACTIVITIES
For the Fiscal Year Ended June 30, 2023

	<u>Expenses</u>	<u>Net Revenue (Expenses) and Changes in Net Position</u>
EXPENSES:		
Governmental activities:		
Community development	\$ 444,085	\$ (444,085)
Interest	66,666	(66,666)
	<u> </u>	<u> </u>
Total program expenses		(510,751)
GENERAL REVENUES:		
Property taxes		1,057,600
Interest		84,275
		<u> </u>
Total general revenues		1,141,875
Change in net position		631,124
NET POSITION, BEGINNING		<u>390,145</u>
NET POSITION, ENDING		<u><u>\$ 1,021,269</u></u>

The accompanying notes are an integral part of these financial statements

GLADSTONE URBAN RENEWAL AGENCY
BALANCE SHEET - GOVERNMENTAL FUND
June 30, 2023

ASSETS:

Cash and cash equivalents	\$ 2,985,328
Cash with County Treasurer	14,324
Property taxes receivable	14,751
Interest receivable	<u>619</u>
 Total assets	 <u><u>\$ 3,015,022</u></u>

DEFERRED INFLOWS OF RESOURCES:

Unavailable revenue - property taxes	<u>25,015</u>
 Total deferred inflows of resources	 <u>25,015</u>

FUND BALANCE:

Restricted	<u>2,990,007</u>
 Total fund balance	 <u>2,990,007</u>
 Total liabilities, deferred inflows of resources and fund balance	 <u><u>\$ 3,015,022</u></u>

Amounts reported for governmental activities in the statement of net position are different because:

Total fund balance	\$ 2,990,007
 Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the fund	 25,015
Accrued liabilities and notes payable are not due and payable in the current period and, therefore, are not reported in the fund	<u>(1,993,753)</u>
 Net position of governmental activities	 <u><u>\$ 1,021,269</u></u>

The accompanying notes are an integral part of these financial statements

GLADSTONE URBAN RENEWAL AGENCY
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES
IN FUND BALANCE - GOVERNMENTAL FUND
For the Fiscal Year Ended June 30, 2023

REVENUES:

Property taxes	\$ 1,065,293
Interest on investments	<u>84,275</u>
Total revenues	<u>1,149,568</u>

EXPENDITURES:

Materials and services	198,715
Contributions - City of Gladstone	245,370
Debt service:	
Principal	471,789
Interest	<u>66,666</u>
Total expenditures	<u>982,540</u>

Net change in fund balance 167,028

FUND BALANCE, BEGINNING 2,822,979

FUND BALANCE, ENDING \$ 2,990,007

The accompanying notes are an integral part of these financial statements

GLADSTONE URBAN RENEWAL AGENCY
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUND
TO THE STATEMENT OF ACTIVITIES
For the Fiscal Year Ended June 30, 2023

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balance - total governmental fund	\$	167,028
Some revenue reported in the statement of activities do not provide current financial resources in the government fund		(7,693)
Repayment of long term debt - principal payments		<u>471,789</u>
Changes in net position of governmental activities	\$	<u><u>631,124</u></u>

The accompanying notes are an integral part of these financial statements

**CITY OF GLADSTONE, OREGON
URBAN RENEWAL AGENCY FUND
STATEMENT OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
For the Fiscal Year Ended June 30, 2023**

	Budget for the 2021-2023 Biennium		Actual	Actual	Total	Variance with Final Budget
	Original	Final	1st Year FY 2021-22	2nd Year FY 2022-23		
REVENUES:						
Property taxes	\$ 2,104,839	\$ 2,104,839	\$ 1,010,047	\$ 1,065,293	2,075,340	\$ (29,499)
Grants	26,000	26,000	-	-	-	(26,000)
Interest	-	-	16,090	84,275	100,365	100,365
Total revenues	2,130,839	2,130,839	1,026,137	1,149,568	2,175,705	44,866
EXPENDITURES:						
Materials and service	199,000	239,000	9,483	198,715	208,198	30,802
Debt service:						
Principal	929,881	929,881	458,092	471,789	929,881	-
Interest	147,235	147,235	80,454	66,666	147,120	115
Contingency	2,603,909	2,563,909	-	-	-	2,563,909
Total expenditures	3,880,025	3,880,025	548,029	737,170	1,285,199	2,594,826
Revenues over (under) expenditures	(1,749,186)	(1,749,186)	478,108	412,398	890,506	2,639,692
OTHER FINANCING SOURCES (USES):						
Transfers to the City of Gladstone	(490,814)	(490,814)	(245,404)	(245,370)	(490,774)	40
Total other financing sources (uses)	(490,814)	(490,814)	(245,404)	(245,370)	(490,774)	40
Net changes in fund balances	(2,240,000)	(2,240,000)	232,704	167,028	399,732	2,639,732
FUND BALANCES, BEGINNING	2,240,000	2,240,000	2,590,275	2,822,979	5,413,254	3,173,254
FUND BALANCES, ENDING	\$ -	\$ -	\$ 2,822,979	\$ 2,990,007	\$ 5,812,986	\$ 5,812,986

The accompanying notes are an integral part of these financial statements

GLADSTONE URBAN RENEWAL AGENCY
NOTES TO THE BASIC FINANCIAL STATEMENTS
June 30, 2023

(1) Description of the Agency and Summary of Significant Accounting Policies

The financial statements of the Agency have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). GAAP statements include all relevant Governmental Accounting Standards Board (GASB) pronouncements.

A. Description of Reporting Entity

The Gladstone Urban Renewal Agency (the Agency) (a component unit of the City of Gladstone) was organized October 11, 1988 under the provisions of Oregon Revised Statutes, Chapter 457, to provide rehabilitation of blighted and deteriorated areas within the Agency's designated urban renewal area. The fiscal year ended June 30, 1998 was the first year property taxes were levied by the Agency. As provided by ORS 457, the City Council of the City of Gladstone is designated as the governing body of the Gladstone Urban Renewal Agency. Principle funding sources are property tax revenues and interest earnings. Fiscal and accounting functions are handled by personnel of the City of Gladstone.

The Agency is a legally separate entity governed by the City of Gladstone. The Agency Officials are not financially accountable for any other governmental entity. Financial accountability is determined in accordance with criteria set forth in GAAP, primarily on the basis of authority to appoint voting majority of an organization's governing body, ability to impose its will on that organization, the potential for that organization to provide specific benefits or impose specific financial burdens and that organization's fiscal dependency. The Agency is a blended component unit of the City of Gladstone and, as such is included in the financial statements of the City of Gladstone for the year ended June 30, 2023.

The Agency has no component units.

B. Basic Financial Statements

The Agency's financial operations are presented at both the agency-wide and fund financial levels. All activities of the Agency are categorized as governmental.

Agency-wide financial statements

The statement of net position and the statement of activities display information about the Agency as a whole.

The statement of activities presents a comparison between direct expenses and program revenues for the Agency's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. The Agency reports no indirect expenses. The Agency reports no program revenues. Taxes and other items not properly included among program revenues are reported as general revenues.

Fund financial statements

These statements display information at the individual fund level. The fund is considered to be a separate accounting entity. Funds are classified and summarized as governmental, proprietary, and fiduciary. Currently the Agency has only one fund of the governmental fund type.

GLADSTONE URBAN RENEWAL AGENCY
NOTES TO THE BASIC FINANCIAL STATEMENTS
June 30, 2023

C. Basis of Presentation

The financial transactions of the Agency are recorded in the General Fund. The fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets, liabilities, deferred inflows of resources, fund balance, revenues and expenditures.

The GASB 34 model sets forth minimum criteria (percentage of the assets, deferred outflows of resources, liabilities, deferred inflows of resources, revenues or expenditures of either fund category) for the determination of major funds. For purposes of presentation, the Agency's fund is presented as a major fund.

General Fund - The General Fund is used to record expenditures related to capital improvements projects. Major sources of revenue are specific taxes that are legally restricted to expenditures for specific purposes.

D. Measurement Focus and Basis of Accounting

Measurement focus is a term used to describe which transactions are recorded with the various financial statements. Basis of accounting refers to when transactions are recorded regardless of the measurement focus.

The Agency-wide financial statements are reported using the *economic resources measurement focus* and the *full accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Agency considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting.

Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the agency-wide statements, a reconciliation is necessary to explain the adjustments needed to transform the fund based financial statements into the agency-wide presentation. These reconciliations are part of the basic financial statements.

E. Cash and Investments

The Agency considers cash equivalents as all highly liquid investments with an original maturity of three months or less. Investments included in cash and cash equivalents are reported at fair value.

F. Receivables and Property Tax Calendar

Uncollected property taxes receivable, which have been collected within sixty days following year-end are considered measurable and available and are recognized as revenue. The remaining balance is recorded as a deferred inflow of resources because it is not deemed available to finance operations of the current period. Property taxes are levied in July of each fiscal year. Property taxes attach as an enforceable lien on property as of July 1, and are payable in three installments on November 15, February 15, and May 15. All property taxes are billed and collected by Clackamas County and remitted to the Agency. Uncollected taxes, including delinquent amounts, are considered substantially collectible or recoverable through liens, and accordingly no allowance for uncollected taxes has been established. All property taxes receivable are due from property owners within the Agency’s boundaries.

G. Long Term Obligations

In the government-wide financial statement, long-term debt and other long long-term obligations are reported as liabilities in the Statement of Net Position.

H. Deferred Inflows of Resources

In addition to liabilities, the statements will sometimes report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of fund balance that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time. The Agency only has one type of item that qualifies for reporting in this category, which arises only under the modified accrual basis of accounting. Accordingly, the item “unavailable revenue,” is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

I. Fund Balance

In the fund financial statements, fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the Agency is bound to honor constraints on the specific purpose for which amounts in the funds can be spent. Fund balance is reported in five components – non-spendable, restricted, committed, assigned and unassigned. Currently, the Agency reports only one classification of fund balance – unassigned. This is the residual classification used for those balances not assigned to another category.

J. Use of Restricted Resources

When both restricted and unrestricted resources are available for use: it is the Agency’s policy to use restricted resources first, then unrestricted resources, as they are needed. When unrestricted resources are available for use it is the Agency’s policy to use committed resources first, then assigned, and then unassigned as needed.

GLADSTONE URBAN RENEWAL AGENCY
NOTES TO THE BASIC FINANCIAL STATEMENTS
June 30, 2023

K. Use of Estimates

In preparing the Agency’s financial statements, management is required to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amount of revenues and expenses during the reporting period. Actual results could differ from those estimates.

(2) Stewardship, Compliance, and Accountability

A. Budgetary Information

On or before June 30 of each year, the Agency enacts a resolution adopting the budget, appropriating the expenditures, and levying the property taxes. Prior to enacting this resolution, the proposed budget is presented to a budget committee consisting of members of the Agency Board of Directors and a like number of interested citizens. The budget committee presents the budget to the Agency Board of Directors for budget hearings prior to enactment of the resolution. The Agency budgets all funds as required by Oregon Local Budget Law.

The resolution authorizing appropriations for the Agency’s fund sets the legal level of control by which expenditures cannot legally exceed appropriations. Expenditure categories of personal services, materials and services, capital outlay, debt service transfers, and contingency are the legal level of control for all other funds. The detail budget document, however, is required to contain more specific information for the above mentioned expenditure categories. Unexpected additional resources may be added to the budget through the use of a supplemental budget. A supplemental budget requires hearings before the public, publications in newspapers, and adoption by the Agency Board. Management may modify original and supplemental budgets by the use of appropriation transfers between the legal levels of control within a fund. Such transfers require approval by the Agency Board. Management may not amend the budget without seeking the approval of the Board.

On May 9, 2023, the Urban Renewal Agency Board approved a budget amendment to increase appropriations for the demolition of the former City Hall building, offset by Contingency. Estimates came in higher than anticipated for removal of the building, necessitating the budget resolution. Appropriations lapse as of year-end.

(3) Cash and Cash Equivalents

At June 30, 2023 investments included in cash and cash equivalents of the Gladstone Urban Renewal Agency consist of the following:

	<u>Weighted Average Maturity (Years)</u>	<u>Fair Value</u>
Investments in the State Treasurer’s Local Government Investment Pool	0.00	\$2,951,569

GLADSTONE URBAN RENEWAL AGENCY
NOTES TO THE BASIC FINANCIAL STATEMENTS
June 30, 2023

A. Interest rate risk

The Agency does not have a formal investment policy that limits investments maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

B. Credit risk

State statutes authorize the Gladstone Urban Renewal Agency to invest in general obligations of the U.S. Government and its agencies, certain bonded obligations of Oregon municipalities, bank repurchase agreements, bankers' acceptances, and the State Treasurer's Oregon Local Government Investment Pool, among others. The Agency has no investment policy that would further limit its investment choices.

C. Concentration of credit risk

The Gladstone Urban Renewal Agency does not currently have an investment policy for concentration of credit risk.

The State Treasurer's Investment Pool operates in accordance with appropriate state laws and regulations, but is not regulated by other laws, organizations or regulations. The reported value of the Pool is the same as the fair value of Pool shares. Investments are regulated by the Oregon Short-Term Fund Board and approved by the Oregon Investment Council (ORS 294.805 to 294.895). The Pool is not registered with the SEC as an investment company and is not rated.

D. Custodial credit risk – deposits

Custodial credit risk is the risk that in the event of a bank failure, the Agency's deposits may not be returned. The Agency does not have a deposit policy for custodial credit risk. The Federal Depository Insurance Corporation (FDIC) provides insurance for the Agency's deposits up to \$250,000 for the combined total of all deposit accounts at each financial institution. The remaining deposits are covered by the Public Funds Collateralization program (PFCP) of the State of Oregon in accordance with ORS 295. Depositories qualified under this program are required to pledge collateral against any public funds deposits in excess of deposit insurance amounts. This provides additional protection for public funds in the event of a bank failure or loss. ORS 295 sets the specific value of the collateral, as well as the types of collateral that are acceptable. ORS 295 creates a shared liability structure for participating depositories, better protecting public funds though still not guaranteeing that all funds are 100% protected. As of June 30, 2023, the book value of the Agency's deposits was \$33,759 and bank balance was \$33,946. None of the Agency's bank balances were exposed to custodial credit risk as they were fully insured.

GLADSTONE URBAN RENEWAL AGENCY
NOTES TO THE BASIC FINANCIAL STATEMENTS
June 30, 2023

(4) Property Taxes

Property tax transactions for the year ended June 30, 2023, were as follows:

Tax Year	Taxes	2022-2023		Adjustments and Discounts	Taxes
	Receivable July 1, 2022	Levy	Collections		Receivable June 30, 2023
2022-2023	\$ -	\$ 1,101,769	\$ (1,054,728)	\$ (30,862)	\$ 16,179
2021-2022	20,874	-	(12,699)	(1,689)	6,486
2020-2021	7,669	-	(3,805)	(654)	3,210
2019-2020	4,224	-	(2,817)	(178)	1,229
2018-2019	1,018	-	(495)	(111)	412
2017-2018	387	-	(90)	(22)	275
Prior Years	1,652	-	(158)	(210)	1,284
	<u>\$ 35,824</u>	<u>\$ 1,101,769</u>	<u>\$ (1,074,792)</u>	<u>\$ (33,726)</u>	<u>\$ 29,075</u>

Property taxes receivable includes cash with County Treasurer.

(5) Risk Management

The Agency is exposed to various risks of loss related to torts, theft, damage or destruction of assets, errors and omissions, injuries to employees, and natural disasters. Except for unemployment compensation, the Agency purchases commercial insurance to minimize its exposure to these risks. There has been no reduction in commercial insurance coverage from fiscal year 2022 to 2023. Settled claims have not exceeded this commercial coverage for any of the past three years.

(6) Long Term Debt

A. Changes in General Long-Term Liabilities

During the year ended June 30, 2023 long-term liabilities activity was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Amounts Due Within One Year
Governmental Activities					
Note payable - URA	\$ 2,465,542	\$ -	\$ 471,789	\$ 1,993,753	\$ 485,896

B. Direct Borrowings

On July 31, 2018, the City and Agency directly borrowed, in two separate transactions, a total of \$6,800,000 for construction of a new City Hall and Police Station within the Governmental Activities. Because of the co-mingled relationship of these borrowings, information on each transaction is described below:

- a. \$3,000,000 – General Fund Full Faith & Credit Note Payable – secured by the City’s full faith and credit and taxing power, but shall not entitle the lender to any

GLADSTONE URBAN RENEWAL AGENCY
NOTES TO THE BASIC FINANCIAL STATEMENTS
June 30, 2023

lien on, or pledge of, specific properties or revenue of the City. The borrowing carries an interest rate of 3.00%. Interest is payable semi-annually on February 1 and August 1 of each year, and principal is payable annually on August 1 through 2029.

- b. \$3,800,000 – Urban Renewal Agency Note Payable – secured by the Master Borrowing Declaration for the Gladstone Urban Renewal Agency. Funds will be collected annually by the “Divide the Taxes” revenue as will be assessed through the Urban Renewal Agency. The borrowing carries an interest rate of 2.99%. Interest is payable semi-annually on February 1 and August 1 of each year, and principal is payable annually on August 1 through 2026.

The City/Agency may prepay all or any portion of each note, with prepayment applied first to accrued interest and then to principal. Both of the borrowings contain an event of default clause that allows the lender to increase the interest rate by 5.00%, if not cured within five days, while the event of default continues. However, the amounts due from the City/Agency shall not be subject to acceleration.

Annual debt service requirements to maturity for the Urban Renewal Agency direct borrowing is as follows:

Fiscal Year	Series 2018 Note Payable Urban Renewal Agency	
	Principal	Interest
2024	\$ 485,896	\$ 52,349
2025	500,424	37,603
2026	515,387	22,417
2027	492,046	7,357
	<u>\$ 1,993,753</u>	<u>\$ 119,726</u>

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AUDIT COMMENTS AND DISCLOSURES

**INDEPENDENT AUDITOR'S REPORT
ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL
REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED
IN ACCORDANCE WITH OREGON STATE REGULATION**

The Agency Officials
Gladstone Urban Renewal Agency
Gladstone, Oregon

We have audited the basic financial statements of the Gladstone Urban Renewal Agency, a component unit of the City of Gladstone, Oregon, as of and for the year ended June 30, 2023 and have issued our report thereon dated January 30, 2024. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the provisions of the *Minimum Standards of Audits of Oregon Municipal Corporations*, prescribed by the Secretary of State.

Compliance

As part of obtaining reasonable assurance about whether the Gladstone Urban Renewal Agency's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, including the provisions of Oregon Revised Statutes (ORS) as specified in the Oregon Administrative Rules 162-010-0000 through 162-010-0330 of the *Minimum Standards for Audits of Oregon Municipal Corporations*, as set forth below, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

We performed procedures to the extent we consider necessary to address the required comments and disclosures which included, but were not limited to, the following:

- Deposits of public funds with financial institutions (ORS Chapter 295).
- Indebtedness limitations, restrictions, and repayments.
- Budgets legally required (ORS Chapter 294).
- Insurance and fidelity bonds in force or required by law.
- Programs funded from outside sources.
- Highway revenues used for public highways, roads, and streets. The Gladstone Urban Renewal Agency does not receive highway funds.
- Authorized investment of surplus funds. (ORS Chapter 294).
- Public contracts and purchasing (ORS Chapters 279A, 279B, and 279C).
- Accountability for collecting or receiving money by elected officials. The Gladstone Urban Renewal Agency does not have any elected officials collecting or receiving money.

In connection with our testing, nothing came to our attention that caused us to believe the Gladstone Urban Renewal Agency was not in substantial compliance with certain provisions of laws, regulations, contracts, and grant

agreements, including the provisions of Oregon Revised Statutes as specified in the Oregon Administrative Rules 162-010-0000 through 162-010-0330 of the *Minimum Standards for Audits of Oregon Municipal Corporations*.

Report On Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Gladstone Urban Renewal Agency's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Gladstone Urban Renewal Agency's internal control. Accordingly, we do not express an opinion on the effectiveness of the Gladstone Urban Renewal Agency's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Minimum Standards of Audits of Oregon Municipal Corporations*, prescribed by the Secretary of State, in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



For Merina+Co
Tualatin, Oregon
January 30, 2024